11:Levine Z-4,5 (1958-1961)1965 MP5 Amhara MP5

But this gentle, paternal control has been backstopped by more rigorous sanctions. Censorship controls assure that anything that is published is highly flattering of the government. Intelligence networks keep intellectuals from speaking their minds and developing them through open exchange with others. Associations have in general not been permitted to form, or else have been saturated with government informers. Coupled with these repressive measures has been the policy of making appointments dependent on the extent to which one curries favor with the Emperor directly, or one of the new nobles who is high in favor at a given time. The intellectuals, no less than the new nobility, have been kept in line by *shum-shir* and *divide et impera*. "We have been kept from acting," said one remorseful returnee, "by fear and the sweetness of office."

In the political order sustained by the rule of Haile Selassie, the paramountcy of loyalty to the imperial government as a value has precluded the ascendance of values of national development and technical competence, values it is the peculiar burden of the intelligentsia to bear and assert. In this situation a vicious cycle of mutual mistrust has developed between the government and the intellectuals. Although the articulation of standards and the expression of criticism are important functions of intellectuals, the Emperor has tended to regard all expressions of criticism which reflect on the government, which is his personal government, as expressions of filial ingratitude at best, and at worst as signs of subversion. The intellectuals, in turn, have accepted this definition of the situation and have tended to assume—after some disheartening experiences in the course of the fifties—that is was not plausible for them to express criticism in a framework of basic loyalty to the regime. Distrust fed distrust, and antagonism mounted. The abortive coup d'état of December, 1960, was but the most outspoken and violent expression of this.

This growth of antagonism to the government has seeped down among the students. The feeling has become increasingly widespread among students at home and abroad that genuine service to the nation and the performance of technical functions are incompatible with a loyal and secure existence under the present regime. Thus, one student in a Western country said in 1961: "I am afraid to return to Ethiopia. I fear that I shall either lose all my principles, as so many of my friends seem to have done, or that I shall end up without a job or in prison."

ETHIOPIA'S DILEMMA

Haile Selassie has often proclaimed his devotion to a program of modernization. His personal achievements in this direction have been substantial: the establishment of much modern bureaucratic machinery, the institution of a parliament and electoral procedures, a mild degree of industrialization, and, above all, the provision of a modern secular education for thousands of young people.